

Message Text

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ACTION IO-13

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 H-01
INR-07 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15
ACDA-07 DHA-02 /084 W
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O 270050Z MAY 77
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC IMMEDIATE 3782
INFO AMEMBASSY BONN PRIORITY
AMEMBASSY DAR ES SALAAM
AMEMBASSY LONDON PRIORITY
AMEMBASSY LAGOS
AMEMBASSY LUSAKA
AMEMBASSY GABORONE
AMEMBASSY MAPUTO
AMEMBASSY OTTAWA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY PRETORIA IMMEDIATE
AMCONSUL CAPETOWN IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USUN 1685

CAPETOWN FOR EMBASSY

E.O. 11652: GDS
TAGS: PFOR, US, UN, WA, SF
SUBJECT: NEXT STEPS ON NAMIBIAN NEGOTIATIONS

1. CONTACT GROUP MET IN NEW YORK FULL DAY MAY 26 (SEPTTEL).
GROUP AGREED, AD REFERENDUM TO CAPITALS, ON COURSE OF ACTION
ON NAMIBIAN NEGOTIATIONS OUTLINED IN FOLLOWING AGREED
REPORT CONCERNING MAY 26 MEETING.

1. IN HIS DISCUSSIONS IN VIENNA WITH VICE PRESIDENT
MONDALE, PRIME MINISTER VORSTER DESCRIBED A "CENTRAL
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ADMINISTRATIVE AUTHORITY" IN A MANNER THAT SUGGESTS THAT
HE HAS DEPARTED FROM THE UNDERSTANDING ARRIVED AT IN CAPE
TOWN WITH THE CONTACT GROUP REGARDING A TRANSITIONAL
ARRANGEMENT FOR NAMIBIA. FROM THE FEW DETAILS HE REVEALED
IN HIS TALKS WITH VICE PRESIDENT MONDALE, IT APPEARS THAT
VORSTER HAS IN MIND THE TURNHALLE ARRANGEMENT, BUT WITHOUT
THE NAME. IN ADDITION, VORSTER TOLD THE VICE PRESIDENT

THAT HE WOULD LIKE TO MEET WITH THE CONTACT GROUP IN CAPE TOWN BEFORE THE END OF THE MONTH IN ORDER TO GIVE ITS MEMBERS SOUTH AFRICA'S PROPOSALS FOR A "CENTRAL ADMINISTRATIVE AUTHORITY".

2. REPRESENTATIVES OF THE CONTACT GROUP MET IN NEW YORK MAY 26 TO DISCUSS THIS DEVELOPMENT AND TO CONSIDER WHAT MEASURES TO TAKE AS A RESULT. THE FOLLOWING SUMMARIZES THE MAIN POINTS OF THEIR DISCUSSION:

--VORSTER'S SEEMING REGRESSION IF CONFIRMED COULD SERIOUSLY UNDERMINE THE CONTACT GROUP'S EFFORTS.

--VORSTER'S IDEAS OF A "CENTRAL ADMINISTRATIVE AUTHORITY" DO NOT AT THIS POINT APPEAR TO BE FULLY FORMULATED. HE SEEMS TO BE SEEKING AN ARRANGEMENT WHICH WILL ALLOW HIM TO CLAIM THAT HE HAS FULLY MET HIS OBLIGATIONS TO THE TURNHALLE REPRESENTATIVES. WHILE WE RECOGNIZE HIS NEED TO DO THIS, IT MUST AT THE SAME TIME BE COMPATIBLE WITH THE OBJECTIVES OF THE FIVE TO DEVELOP A TRANSITIONAL ARRANGEMENT WHICH ALLOWS AN INTERNATIONALLY ACCEPTABLE POLITICAL SOLUTION.

--THE CONTACT GROUP'S IMMEDIATE TACTICAL OBJECTIVE SHOULD BE TO PREEMPT VORSTER COMMIT HIMSELF TO AN UNACCEPTABLE PLAN FOR A "CENTRAL ADMINISTRATIVE AUTHORITY".

--THE CONTACT GROUP'S MEMBERS SHOULD THEREFORE DELIVER A NOTE WHICH INFORMS VORSTER OF THOSE PRINCIPLES
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WHICH THE MEMBERS OF THE CONTACT GROUP WILL APPLY TO ANY PLANS BY THE SOUTH AFRICAN GOVERNMENT FOR A TRANSITIONAL ARRANGEMENT. AT THE SAME TIME, THE CONTACT GROUP WOULD PROPOSE A RESUMPTION OF DISCUSSIONS IN CAPE TOWN IN THE WEEK BEGINNING JUNE 6 TO CONSIDER THE NATURE OF A TRANSITIONAL ARRANGEMENT TOGETHER WITH OTHER ASPECTS OF THE NAMIBIAN PROBLEM.

--THE CONTACT GROUP SHOULD CONSIDER PROPOSING TO VORSTER AS AN ALTERNATIVE TO IMMEDIATE IMPLEMENTATION OF A CENTRAL ADMINISTRATIVE AUTHORITY ADOPTION BY THE SOUTH AFRICAN PARLIAMENT OF SIMPLE ENABLING LEGISLATION WHICH AUTHORIZES THE SOUTH AFRICAN GOVERNMENT TO MODIFY NAMIBIA'S ADMINISTRATION, AS SOUTH AFRICAN ORIGINALLY PROPOSED IN CAPE TOWN.

3. CONSEQUENTLY, THE MEMBERS OF THE CONTACT GROUP SHOULD JOINTLY DELIVER THE FOLLOWING DEMARCHE TO THE SOUTH AFRICAN GOVERNMENT AT THE EARLIEST POSSIBLE OPPORTUNITY AND CERTAINLY NO LATER THAN TUESDAY, MAY 31.

"THE GOVERNMENTS OF CANADA, FRANCE, THE FEDERAL REPUBLIC OF GERMANY, THE UNITED KINGDOM AND THE UNITED STATES WISH TO RECALL THE DISCUSSIONS WHICH TOOK PLACE IN CAPE TOWN APRIL 27 THROUGH APRIL 29, 1977 BETWEEN THE FIVE GOVERNMENTS AND THE SOUTH AFRICAN GOVERNMENT.

"IN PARTICULAR, THE FIVE MEMBERS OF THE CONTACT GROUP WISH TO RECALL THE WORKING PAPER OF APRIL 29 WHICH RECORDED THE MAIN ELEMENTS OF THE DISCUSSION. THE LAST FOUR PARAGRAPHS OF THE WORKING PAPER ARE CONCERNED WITH SOUTH AFRICA'S PROPOSAL FOR THE ESTABLISHMENT OF A "CENTRAL ADMINISTRATIVE AUTHORITY" FOR NAMIBIA IN PLACE OF THE TURNHALLE CONSTITUTION. IT WAS AGREED THAT SUCH AN AUTHORITY "WOULD NOT PER SE BE THE TURNHALLE INTERIM GOVERNMENT BY ANOTHER NAME". THE FIVE COMMENTED THAT "ADMINISTRATIVE RE-ARRANGEMENTS IN LINE WITH, OR SEEN TO BE IN LINE WITH, THE SUB-
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STANTIVE CONTENT OF TURNHALLE WOULD SURELY FURTHER COMPLICATE THE SEARCH FOR AN INTERNATIONALLY ACCEPTABLE SOLUTION". THE FIVE ADDED "THAT IT WOULD BE USEFUL TO HAVE ADDITIONAL INFORMATION AT AN EARLY DATE".

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 1685

CAPETOWN FOR EMBASSY

"IN THE INTERIM, THE FIVE MEMBERS OF THE CONTACT GROUP HAVE GIVEN FURTHER CONSIDERATION TO THE MATTER. THEY WISH TO STRESS THEIR VIEW THAT ANY TRANSITIONAL ARRANGEMENT FOR NAMIBIA, IF IT IS TO BE ACCEPTABLE TO THE PARTIES CONCERNED, MUST BE IN ALL RESPECTS COMPATIBLE WITH THE IDEAS SET OUT IN THE WORKING PAPER AND, IN PARTICULAR:

-ANY TRANSITIONAL ARRANGEMENT FOR NAMIBIA SHOULD NOT PREJUDICE OR APPEAR TO PREJUDICE THE OUTCOME OF THE POLITICAL PROCESS, IN PARTICULAR IT SHOULD NOT BE BASED EXCLUSIVELY ON ETHNIC CONSIDERATIONS.
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--IT SHOULD BE DIRECTED TOWARD A POLITICAL PROCESS WHICH WILL BRING ABOUT ELECTIONS FOR A CONSTITUENT ASSEMBLY TO BE FOLLOWED BY THE ADOPTION OF A CONSTITUTION AND INDEPENDENCE.

--IT SHOULD ENSURE INTER ALIA THE IMPLEMENTATION OF THE RELEVANT PROVISIONS OF RESOLUTION 385, SUCH AS THE RELEASE OF POLITICAL PRISONERS, THE FOSTERING OF FREE ELECTIONS, AND THE REPEAL OF DISCRIMINATORY LAWS AND REGULATIONS.

--IT SHOULD BE COMPATIBLE WITH UNITED NATIONS INVOLVEMENT IN THE POLITICAL PROCESS DESCRIBED ABOVE AND WITH THE IMPLEMENTATION OF RESOLUTION 385.

THE FIVE GOVERNMENTS URGE THE SOUTH AFRICAN GOVERNMENT TO BEAR THESE POINTS CLOSELY IN MIND IN DEVELOPING ITS PLANS FOR A TRANSITIONAL ARRANGEMENT. THE FIVE GOVERNMENTS LOOK FORWARD TO DISCUSSING THESE PLANS WITH THE SOUTH AFRICAN GOVERNMENT, TOGETHER WITH OTHER ISSUES INVOLVED IN DEVELOPING AN INTERNATIONALLY ACCEPTABLE SOLUTION FOR THE NAMIBIAN PROBLEM ON THE BASIS OF SECURITY COUNCIL RESOLUTION 385. IN PARTICULAR, THE FIVE GOVERNMENTS WILL WISH TO DISCUSS:

--THE NATURE OF UN INVOLVEMENT;

--THE RELEASE OF POLITICAL PRISONERS;

--THE REPEAL OF DISCRIMINATORY LAWS AND REGULATIONS;

--SOUTH AFRICA'S PHASED WITHDRAWAL FROM NAMIBIA WHICH WOULD
BE COMPLETED BY THE DATE OF INDEPENDENCE;

--ARRANGEMENTS FOR FUTURE DISCUSSIONS.

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"THE FIVE GOVERNMENTS PROPOSE THAT THEIR TALKS WITH
SOUTH AFRICA RESUME DURING THE WEEK OF JUNE 6, 1977 IN CAPE
TOWN. THEY WOULD WELCOME IN ADVANCE ANY VIEWS OF THE
SOUTH AFRICAN GOVERNMENT.

4. THE CONTACT GROUP WOULD WELCOME THE VIEWS OF THE FIVE
AMBASSADORS IN CAPE TOWN ON THE ALTERNATIVE DESCRIBED IN
THE LAST TICK OF PARAGRAPH 2 ENABLING LEGISLATION.
LEONARD

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